



Regional Plan Update

Milestone #2: Public Lands, Resource Management, and Recreation

Governing Board and APC Presentation
February 24, 2010

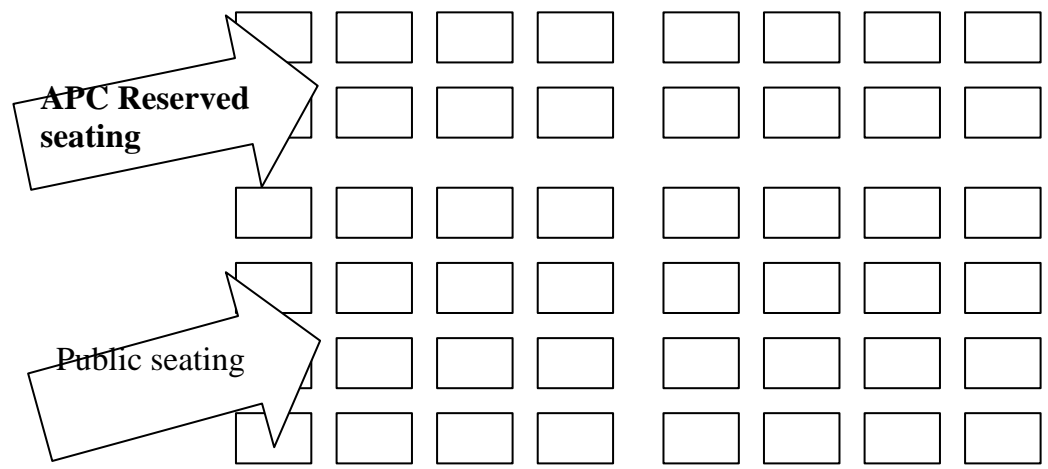
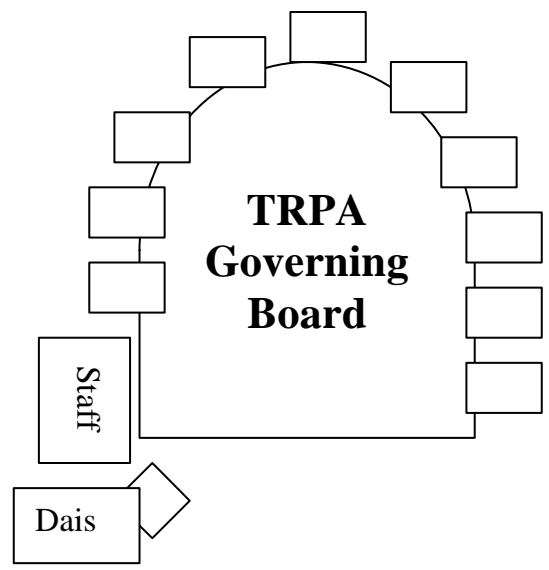
Today's Meeting Agenda

- 10:00 Agenda Overview and Introduction: the stakeholder process, the FactSheet and how it's structured/how to use it, the FactBook and what to expect going forward
- 10:15 Summary of the nine major issues in the Public Lands, Resource Management, and Recreation Milestone
- 10:45 Clarifying questions and comments from APC and GB – taken issue by issue, in order
- 11:15 General public comment
- 12:15 Board adjournment





The GB/APC Milestone Process



Today's Meeting Agenda (cont'd)

- 12:15 APC discussion (working lunch) – development of technical advice to GB
- 1:00 APC synthesis of technical advice begins
- 1:15 Board reconvenes, and APC Chair or designee presents synthesized technical advice
- 1:20 Board clarifying questions on APC advice
- 1:30 Public comment – limited to APC advice only
- 1:45 Board votes to provide direction to staff on the major issues/any minor issue that was raised

Overview and Introduction (cont'd)

- stakeholder process
- the FactSheet
 - how it's structured
 - how to use it
- the FactBook and what to expect going forward

Schedule of Milestones

RPU Milestones:

By Number, Subject Area, Lead Staff, and GB Hearing Date

Milestone	Topic	Lead	Hearing Mo-Yr
1.1	Water Quality/SEZ	PN	January-10
1.2	Public Lands, Resource Management, Recreation	LB	February-10
1.3	Land Use	JH	April-10
1.4	Transportation	LB	May-10
1.5	Natural and Scenic	PN	July-10
2.1	Water Quality/SEZ	PN	November-10
2.2	Public Lands, Resource Management, Recreation	LB	December-10
2.3	Land Use	JH	January-11
2.4	Transportation	LB	March-11
2.5	Natural and Scenic	PN	April-11
2.6	Code Updates	JW	May-11
2.7	Threshold Updates	HZ	June-11

Improvements to the FactSheet... Then vs. Now

Then...

- 1. Stakeholder Comment:** Both water quality regulatory agencies identified policies in the Project Description that implied possible inconsistencies with our intention as described in the Matrix.

TRPA Response: *Staff proposes to edit the Project Description to provide better clarity regarding intent with the Matrix.*

Improvements to the FactSheet...

Then vs. Now

Now...

- 35. Stakeholder Comment:** Implementation Measure Rec.Dev.Imp-3 states “Update definition of ‘developed campground’ to include yurts and cabins as permissible in those facilities.” Douglas County requested that this definition should be inclusive instead of limiting. It should consider tree house-style tents and other camp structures as well as yurts and cabins.
- TRPA Response:** *Staff proposes to modify Rec.Dev.Imp-3 to read “Update definition of ‘developed campground’ to include a variety of camp structures, such as yurts and tent cabins as permissible in those facilities.”*

More Improvements to the FactSheet

- **Staff proposal included**
- **FactSheet FollowUp**
- **Website updates**

10:15 item

Summary of the nine major issues in the
Public Lands, Resource Management, and
Recreation Milestone

NH Issue #1

Why should TRPA propose to update the natural hazard maps in all action alternatives?

To reflect the nature of the different EIS alternatives and provide different approaches to achieving the policy purpose, TRPA is proposing to revise its plan alternatives as follows:

Alternative 1	Alt. 2	Alt. 3	Alt. 4
<p>Policy #1 from the 1987 Plan's Goals and Policies: DEVELOPMENT SHALL BE REGULATED IN IDENTIFIED AVALANCHE OR MASS INSTABILITY HAZARD AREAS.</p>	<p>NH-1.1 NATURAL HAZARD MAPPING: <u>JOINTLY PREPARE, BASED ON AVAILABLE FUNDING AND IN COORDINATION WITH UNIVERSITIES AND LOCAL, STATE, AND FEDERAL AGENCIES, MAPS TO IDENTIFY NATURAL HAZARDS AND PREPARE NATURAL HAZARD MAPS FOR USE DURING PROJECT PLANNING AND REVIEW.</u></p>	<p>Same as Alt. 2 <u>1</u></p>	<p>NEW POLICY: <u>TRPA SHALL PERFORM ALL THE NECESSARY ANALYSIS AND UPDATE ITS NATURAL HAZARD MAPS.</u></p>

OS Issue #1

What is the definition of “open space?”

- *To alleviate the confusion, staff proposes that the land use definitions in Code Chapter 18 be revised so that “Open Space” appears as “Open Space – Dedicated.”*

REC Issue #1

Is TRPA's current Master Plan requirement too narrowly drawn to protect the environment of Lake Tahoe?

TRPA is proposing to retain Policy 5.6 but make a change to the first Implementation Measure.

Rec.Dev.Imp-4 is proposed to be changed to read: "Amend Chapter 18 to add a ~~new~~ definition for a new category of recreation facility called 'multi-season resort.' ~~This definition would include ski areas, marinas, developed day-use areas, etc.~~"

REC Issue #2, Part 1

Why is TRPA proposing to designate permissible uses for public lands (the snowmobiling issue)?

Staff proposes to amend the existing Implementation Measure to read “Establish appropriate use areas for snowmobiling ~~within the transect districts and match use areas established by the~~, using U. S. Forest Service and State Parks’ maps to inform the development of TRPA use maps” and add an additional measure that states “Amend the definition of Dispersed Outdoor Recreation in Code Chapter 18 to allow snowmobile use in designated dispersed recreation areas.”

REC Issue #2, Part 2

Why is TRPA proposing to designate permissible uses for public lands (the mapping issue)?

- *TRPA staff is not proposing to make any changes to the Implementation Measures in the Dispersed Recreation Subelement as a result of these stakeholder concerns.*

REC Issue #3

Is TRPA proposing additional measures to protect public access to recreation areas and Lake Tahoe?

- Public access is a Recreation Threshold standard. *Therefore, TRPA must protect public access as a mandate of the Compact. Staff is proposing no changes to Implementation Measure Rec.Gen.Imp-3, based on the fact that this measure would ensure that the public interest is preserved whenever ROW abandonments are considered.*

REC Issue #4

Should TRPA require mitigation for loss of private and public recreation facilities?

- *TRPA staff is not proposing to make any changes to Policy 4.4 in the Developed Recreation Subelement or its associated Implementation Measure as a result of these stakeholder concerns.*

REC Issue #5

Why is TRPA proposing to continue to use PAOTs?

- *TRPA staff is not proposing to make any changes to the PAOT policies in the Developed Recreation Subelement or its associated Implementation Measures as a result of these stakeholder concerns.*

REC Issue #6

Should TRPA consider reinventing the Recreation Element and Program?

- *If the Governing Board believes that the proposals in Alternative 2 fail to address the major considerations mandated by the Compact, the Recreation Threshold, and the comments of stakeholders, Staff would propose to reconsider the overall structure and content of the Recreation Element and Program*

10:45 item

Clarifying questions and comments from APC and GB – taken issue by issue, in order

- **Mike Vollmer**, Natural Hazards
- **Melissa Shaw**, Open Space, Cultural Resources, and Recreation
- **Paul Nielsen**, Environmental Improvement
- **Lyn Barnett**, RPU Team Lead



11:15 item

General public comment



12:15 item

Board adjournment

12:15 item

APC discussion (working
lunch) – development of
technical advice to GB

1:00 item

APC synthesis of technical
advice begins

1:15 item -- Board reconvenes, and APC Chair or designee presents synthesized technical advice

APC Technical Advice, Milestone #2

- **NH 1** – Joint mapping (Alternative 2) is supported. There was concern about how the maps might be used regarding removal of public facilities in hazard areas.
- **OS 1** – “Open Space – Dedicated” may not be sufficient. If a new definition is to be used, “Open Space – Deed Restricted” could be workable.
- **REC 1** – The multi-season resort concept is reasonable and should be studied in the EIS. There should be more specificity on what projects would be subject to the M.P. requirement and what level of expansion would trigger the requirement. In order for the analysis in the EIS to be effective, this specificity should be developed soon.

1:15 item (cont'd) – APC's technical advice

- **REC 2, Part 1** – Support for the staff proposal to collaborate with Agency partners in developing TRPA's snowmobile maps. The impact of the mapping and the allowance of snowmobiling as a permissible dispersed recreational use should be studied in the EIS.
- **REC 2, Part 2** – The staff proposal was supported.
- **REC 3** – Local jurisdictions should approve abandonments; APC suggested that jurisdictions be required to provide TRPA due notice and opportunity to comment on all abandonments proposed within the Tahoe Basin.
- **REC 4** – Generally support staff recommendation. Requirements for mitigation should consider the quality of the recreation experience and other criteria. If there are environmental benefits to restoration, these should factor in to the "other criteria."

1:15 item (cont'd) – APC's technical advice

- **REC 5** – The PAOT system may be continued today, though a different measure of capacity may be considered in the future. The Regional Plan should acknowledge the original purpose of the PAOT system.
- **REC 6** – The Recreation Program ought to be reinvented after the adoption of the Regional Plan. Reducing the number of Recreation Subelements would be a good thing.
- **Stakeholder Comment REC #26** – The APC does not agree with the proposal to consider bike trails as separate from transportation facilities but believes that it should be studied, particularly for its funding impacts.
- **Stakeholder Comment EI #5** – Local jurisdictions should be responsible for generating and collecting their own EIP fees. TRPA should assist the local jurisdictions in collecting EIP fees through the distribution of CFA.

1:20 item

Board clarifying questions on
APC advice

1:30 item

Public comment – *limited to
APC technical advice only*

1:45 item

Board votes to provide direction to staff on the major issues/any minor issue that was raised